DEPARTMENT OF SOCIAL SERVICES

744 P Street, Sacramento, CA 95814

December 30, 1986



All-COUNTY LETTER NO. 86-137

TO: ALL COUNTY WELFARE DIRECTORS

SUBJECT: DISABLED RIGHTS UNION V. WOODS - COURT JUDGMENT IN THE IN-HOME SUPPORTIVE SERVICES (IHSS) PROGRAM

On August 29, 1986, the Superior Court of the State of California for the County of Los Angeles issued an order for Stipulated Judgment in Disabled Rights Union v. Woods (State Department of Social Services). The judgment (see attachment) requires that the Department promulgate regulations in the IMSS program to implement the requirements of this court decision. Until such regulations are filed, in order to comply with the judgment, county welfare departments must follow the requirements described below:

- 1. With respect to "domestic services", the Department will add the following to Section MPP 30-757.11(k) "miscellaneous domestic services (e.g., changing light bulbs) when the service is identified and documented by the caseworker as necessary for the recipient to remain safely in his/her home."
- 2. With respect to "heavy cleaning," the Department will amend Section MPP 30-757.121 so the last sentence will read: "The county shall also have the authority to authorize this service should the recipient's living conditions result in a threat to his/her safety and such service may be authorized where a recipient is at risk of eviction for failure to prepare his/her home or abode for fumigation as required by statute or ordinance. The caseworker shall document the circumstances justifying any such allowance."

- 3. With respect to "time per task," the Department will substitute the word "standards" for "guidelines" in MPP Section 30-758.2 and 30-758.3 and will amend 30-758.4 to read: "Welfare and Institutions Code Section 12301.2 states: Time per task guidelines can be used only if appropriate in meeting the individual's particular circumstances. Exceptions to time for task guidelines may be made when necessary to enable the recipient to establish and maintain an independent living arrangement and/or remain safely in his/her home or abode of his/her own choosing."
- 4. The guidelines set forth in MPP Section 30-758.4 shall also include an evaluation by the County that the services are necessary to avoid out-of-home placement or loss of employment or because conditions present a threat to the recipient's safety or substantial threat to his/her health.

If you have any questions regarding the above amendments, please contact your Adult and Family Services Operations Consultant at (916) 445-0623.

Loren D. Suter Deputy Director

Adult and Family Services

cc: CWDA

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8	IN THE SUPERIOR COURT OF THE STATE OF CALIFORNIA
9	IN AND FOR THE COUNTY OF LOS ANGELES
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11	DISABLED RIGHTS UNION; EFFIE JEAN) STIES; DONALD E. CALLAHAN; LAURA)
12	MAKI; DIANE MAUTHE; PAUL JACKSON,) by LORRAINE JACKSON, guardian ad)
13	litem,
14	Plaintiffs/Petitioners,) CASE NO. C 480 047
15	v.) PEREMPTORY
16) WRIT OF MANDATE MARION WOODS, as Director of the)
) WRIT OF MANDATE MARION WOODS, as Director of the) Department of Social Services;) DEPARTMENT OF SOCIAL SERVICES, an)
16) WRIT OF MANDATE MARION WOODS, as Director of the) Department of Social Services;) DEPARTMENT OF SOCIAL SERVICES, an) agency of the State of Califor-) nia; MARY ANN GRAVES, as Director)
16 17) WRIT OF MANDATE MARION WOODS, as Director of the) Department of Social Services;) DEPARTMENT OF SOCIAL SERVICES, an) agency of the State of Califor-) nia; MARY ANN GRAVES, as Director) of the Department of Finance; EU-) GENE LIVINGSTONE, as Director of)
16 17 18) WRIT OF MANDATE MARION WOODS, as Director of the) Department of Social Services;) DEPARTMENT OF SOCIAL SERVICES, an) agency of the State of Califor-) nia; MARY ANN GRAVES, as Director) of the Department of Finance; EU-) GENE LIVINGSTONE, as Director of) the Office of Administrative Law;) STATE OF CALIFORNIA, a political)
16 17 18 19) WRIT OF MANDATE MARION WOODS, as Director of the) Department of Social Services;) DEPARTMENT OF SOCIAL SERVICES, an) agency of the State of Califor-) nia; MARY ANN GRAVES, as Director) of the Department of Finance; EU-) GENE LIVINGSTONE, as Director of) the Office of Administrative Law;)
16 17 18 19 20) WRIT OF MANDATE MARION WOODS, as Director of the) Department of Social Services;) DEPARTMENT OF SOCIAL SERVICES, an) agency of the State of Califor-) nia; MARY ANN GRAVES, as Director) of the Department of Finance; EU-) GENE LIVINGSTONE, as Director of) the Office of Administrative Law;) STATE OF CALIFORNIA, a political) entity; DOES 1 through 58, inclu-)
16 17 18 19 20 21	MARION WOODS, as Director of the) Department of Social Services;) DEPARTMENT OF SOCIAL SERVICES, an) agency of the State of Califor-) nia; MARY ANN GRAVES, as Director) of the Department of Finance; EU-) GENE LIVINGSTONE, as Director of) the Office of Administrative Law;) STATE OF CALIFORNIA, a political) entity; DOES 1 through 58, inclu-) sive,
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16 17 18 19 20 21 22 23 24	MARION WOODS, as Director of the) Department of Social Services;) DEPARTMENT OF SOCIAL SERVICES, an) agency of the State of Califor-) nia; MARY ANN GRAVES, as Director) of the Department of Finance; EU-) GENE LIVINGSTONE, as Director of) the Office of Administrative Law;) STATE OF CALIFORNIA, a political) entity; DOES 1 through 58, inclu-) sive,) Defendants/Respondents.) TO: The Director of the State Department of Social Services,
16 17 18 19 20 21 22 23 24 25	MARION WOODS, as Director of the) Department of Social Services;) DEPARTMENT OF SOCIAL SERVICES, an) agency of the State of Califor-) nia; MARY ANN GRAVES, as Director) of the Department of Finance; EU-) GENE LIVINGSTONE, as Director of) the Office of Administrative Law;) STATE OF CALIFORNIA, a political) entity; DOES 1 through 58, inclu-) sive, Defendants/Respondents.) TO: The Director of the State Department of Social Services, and the other Defendants:

this court upon the terms set forth herein.

Accordingly, a writ of mandate shall issue requiring you to fulfill the following duties and requirements:

- l. With respect to "domestic services," the Department will institute a regulation package which will add the following to MPP section 30-757.11:
 - "(k) Miscellaneous domestic services (e.g., changing light bulbs) when the service is identified and documented by the caseworker as necessary for the recipient to remain safely in his/her home."
- 2. With respect to "heavy cleaning" (see MPP section 30-757.121), the Department will:
 - (i) Institute a regulation package which will amend MPP section 30-757.121 so that the last sentence thereof will read: "The county shall also have the authority to authorize this service should the recipient's living conditions result in a threat to his/her safety;" and
 - (ii) Instruct counties by All County Letter that such service may be authorized where a recipient is at risk of eviction for failure to prepare his/her home or abode for fumigation as required by statute or ordinance. The caseworker shall document the circumstances justifying any such allowance.
 - 3. With respect to "time per task", the Department

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(i) Institute a regulation package substitutes the word "standards" with "guidelines" where same presently appears in MPP sections 30-758.2 30-758.3 and which will amend section 30-758.4 to read: "4. Welfare and Institutes Code section 12301.2 states: Time for task guidelines can be used only if appropriate in meeting the individual's particular circumstances. Exceptions to time for task guidelines may be made when necessary to enable the recipient to establish and maintain an independent living arrangement and/or remain safely in his/her home orabode of his/her own choosing."

- (ii) Instruct the counties by handbook and County Letter that the standard set forth in MPP section 30-758.4 above includes an evaluation that the services are necessary to avoid out-of-home placement or loss of employment, or because conditions present a threat to the recipient's safety or substantial threat to his/her health.
- The All County Letter provided for above shall be issued within ninety (90) days from the date of entry hereof.

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1	You are further commanded to serve and file a written
2	return to this writ on or before December 1, 1986, indicating how
3	you have complied with the particulars of this Writ.
4	DATED: AUG 29 1986 1986.
5	CRICOURT LOCAL By: Jhank S. Zolen) County Clerk
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8	By: Deputy Clerk of (the
9	Superior Court
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11	Let the foregoing Writissue.
12	DATED: 1986. JACK M. NEWMAN
13	pudge/Commissioner of
14	the Superior Court
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JOBY K. VAN DE KAMP, Attorney Coneral of the State of California 2 ANNE S. PRESSMAN, PILED. Supervising Deputy Attorney General 3 JAMES E. RYAN, Deputy Attorney General 4 3580 Wilshire Boulevard Los Angeles, California 90010 5 Telephone: (213) 736-2279 6 Attorneys for Defendants 7 8 SUPERIOR COURT OF THE STATE OF CALIFORNIA 9 FOR THE COUNTY OF LOS ANGELES 10 11 DISABLED RIGHTS UNION; EFFIE JEAN Case No. C 380 047 STIES; CONALD 2. CALLAHAN; LAURA MAKI; 12 | DIANE MAUTHE; PAUL JACKSON by LORRAINE JACKSON, quardian ad litem, JUDGMENT PURSUANT 13 H TO STIPULATION Plaintiffs/Petitioners, 14 V. 15 MARION WOODS, as Director of the Department of Social Services; 16 DEPARTMENT OF SOCIAL SERVICES, an 17 agency of the State of California; MARY ANN GRAVES, as Director of the 18 Department of Finance; EUGENE LIVINGSTONE, as Director of the 19 Office of Administrative Law; STATE OF CALIFORNIA, a political entity; DOES 20 1 through 58, inclusive, 21 Defendants/Respondents. 22 23 INTRODUCTION 24 This action for injunctive, declaratory and mandamus relief was commenced on August 26, 1981, alleging that certain 25 26 statutes and regulations pursuant to Senate Bill No. 633, 27 pertaining to the In-Home Supportive Services ("IHSS"), program

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were invalid.

On October 13, 1981 a preliminary injunction was issued. thereafter modified by order dated December 7, 1981, concerning defendants' initial Notices of Action to IHSS recipients in purported implementation of Senate Bill No. 633.

Several of the issues raised by the First Amended Complaint/Petition herein have been resolved by legislation, amendatory regulations and agreement among the parties.

In the interest of resolving certain of the remaining issues in this case and in accordance with the Stipulation for Entry of Judgment submitted by the parties herewith,

IT IS HEREBY ORDERED, ADJUDGED AND DECREED:

- 1. That a writ of mandate shall issue on the following terms:
 - A. With respect to "domestic services," the Department will institute a regulation package which will add the following to MPP § 30-757.11:
 - "(k) Miscellaneous domestic
 services (e.g., changing light bulbs)
 when the service is identified and
 documented by the caseworker as
 necessary for the recipient to remain
 safely in his/her home."
 - B. With respect to "heavy cleaning" (see MPP § 30-757.121), the Department will:
 - (i) Institute a regulation package which will amend MPP § 30-757.12

so that the last sentence thereof will read:

The county shall also have the authority to
authorize this service should the recipient's
living conditions result in a threat to
his/her safety;" and

(ii) Instruct counties by All

County Letter that such service may be
authorized where a recipient is at risk

of eviction for failure to prepare
his/her home or abode for fumigation as
required by statute or ordinance. The
caseworker shall document the circumstances
justifying any such allowance.

C. With respect to "time per task," the Department will:

which substitutes the word "standards" with "guidelines" where same presently appears in MPP §§ 30-758.2 and 30-758.3 and which will amend § 30-758.4 to read:

"4. Welfare and Institutes Code section 12301.2 states: Time for task guidelines can be used only if appropriate in meeting the individual's particular circumstances.

Exceptions to time for task guidelines may be made when necessary to enable the recipient to establish and maintain an

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independent living arrangement and/or remain safely in his/her home or abode of his/her own choosing.

Instruct the counties by (ii) handbook and All County Letter that the standard set forth in MPP § 30-758.4 above includes an evaluation that the services are necessary to avoid out-of-home placement or loss of employment, or because conditions present a threat to the recipient's safety or substantial threat to his/her health.

The All County Letter provided for above shall be issued within ninety (90) days from the date of entry hereof.

- That all issues and causes of action not resolved hereby are dismissed with prejudice against all defendants.
- That the provisions of this Judgment are intended to operate prospectively only and are not intended as an adjudication of the validity of any course of conduct or provision of law encompassed by the instant suit.
- That plaintiffs shall be considered the prevailing party and are entitled to reasonable attorneys fees and costs for this action. The parties shall attempt to reach agreement regarding the amount of such fees. If the parties are unable to agree on the amount of such fees, plaintiffs may move the court for an award of fees.

AUG 2 9 1986

THE SUPERIOR COURT

JOHN K. VAN DE KAMP, Attorney General of the State of California 2 ANNE S. PRESSMAN. Supervising Deputy Attorney General RILEL 3 JAMES E. RYAN, Deputy Attorney General 4 3580 Wilshire Boulevard Los Angeles, California 90010 5 Telephone: (213) 736-2279 6 Attorneys for Defendants 7 8 SUPERIOR COURT OF THE STATE OF CALIFORNIA 9 FOR THE COUNTY OF LOS ANGELES 10 11 DISABLED RIGHTS UNION; EFFIE JEAN Case No. C 380 047 STIES; DONALD E. CALLAHAN; LAURA MAKI; 12 DIANE MAUTHE: PAUL JACKSON by STIPULATION FOR LORRAINE JACKSON, quardian ad litem, ENTRY OF JUDGMENT 13 Plaintiffs/Petitioners, 14 v . 15 MARION WOODS, as Director of the 16 Department of Social Services; DEPARTMENT OF SOCIAL SERVICES, an 17 agency of the State of California; MARY ANN GRAVES, as Director of the 18 Department of Finance; EUGENE LIVINGSTONE, as Director of the 19 Office of Administrative Law: STATE OF CALIFORNIA, a political entity; DOES 20 1 through 58, inclusive, 21 Defendants/Respondents. 22 23 IT IS HEREBY STIPULATED by and between 24 plaintiffs/petitioners (hereafter referred to as plaintiffs), by 25 and through their attorneys of record, and defendants/respondents 26 (hereafter referred to as defendants) Linda McMahon, Director of 27 the State Department of Social Services, and the Department of

Social Services, an agency of the State of California:

- l. That, for the purpose of amicably resolving disputed claims, plaintiffs and defendants have agreed to settle this action without trial or further proceedings, and without this Stipulation constituting any evidence, admission or adjudication with respect to any issue of fact or law.
- entry of a statement of decision, findings of fact and conclusions of law, and any other adjudication of any issue of fact or law, and agree to the entry by this court of a Judgment Pursuant to Stipulation, in the form attached hereto and incorporated herein by reference (hereafter "Judgment"), at any time after submission thereof.
- 3. That plaintiffs and defendants agree to all of the terms and conditions as set forth in this Stipulation and the Judgment and agree to perform all acts required herein and therein.
- 4. That nothing in this Stipulation is intended in any way to resolve any issue not expressly addressed herein or in the Judgment.
- 5. That Plaintiffs shall be considered the prevailing party and are entitled to reasonable attorneys fees and costs for this action. The parties shall attempt to reach agreement

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2	agree on the amount of such fees, plaintiffs may move the court
3	for an award of fees.
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5	DATED: 8-21-86 MARILYN/L. HOLLE
6	PROTECTION AND ADVOCACY, INC. Attorney for Plaintiffs
7	Accorney for framework
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9	DATED: 8-21-86 JAMES E. RYAN
10	Deputy Attorney General Attorneys for Defendants
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